

The Executive

Minutes of the meeting held on 26 July 2017

Present: Councillor – Leese in the Chair
Councillors Craig, Flanagan, N Murphy, S Murphy, S Newman, B Priest and Rahman and Stogia

Also present as Members of the Standing Consultative Panel:
Councillors Bridges, Dar, Judge, Manco, and Rowles

Exe/17/095 Minutes

Decision

To approve the minutes of the meeting held on 28 June 2017 as a correct record.

Exe/17/096 Government Investment in the Northern Hub and Northern Powerhouse Rail

The Leader explained the concerns that had arisen following recent statements by Government on the potential downgrading of plans to invest in rail infrastructure in the north of England, including improvements to Piccadilly Station and electrification of the Leeds Manchester line, and the possible investment in Crossrail Two in London. The implication was that the Government's commitments to invest in improvements to the railways in the north of England were now at risk. He described the actions being taken by authorities and businesses in the north to communicate to the Government the importance of those investments proceeding as previously announced.

Decision

To endorse the actions being taken to press with government the need to hold good to commitments it has made to invest in rail infrastructure in the North of England.

Exe/17/097 Adoption of Anti-Social Behaviour Policy

As a landlord the Council has an obligation to have a policy and procedure for anti-social behaviour. It had been recognised that the current policy and procedures were in need of review so as to take into account significant changes in legislation relating to anti-social behaviour. The Deputy Chief Executive (Growth & Neighbourhoods) therefore submitted a report proposing the adoption of a new policy and procedure.

The report explained the public consultation that had been undertaken during the review of the policy. From August to October 2016 a survey had been available on the Council's website that had included six key questions on the Council's future approach to tackling anti-social behaviour. The survey had been shared within the

Council to be promoted across the city. Officers had also attended a Selective Licensing consultation event to encourage residents to participate in the survey. Consultation had also taken place with those working in community safety and homelessness, the Community Safety Partnership Board and the Manchester Housing Providers Partnership (MHPP). Forty nine surveys had been completed and an analysis of the views expressed was appended to the report. We noted the responses that had been provided.

The report examined the issue of what publicity should be given when an order had been granted or a Notice served, and whether the policies for adults and young people should differ. Taking into consideration the views expressed by the consultees the final draft of the Policy and Procedures sought to provide clear guidance regarding the factors that should be considered when deciding whether to publicise the outcome of a case. For young people, Investigating Officers would be required to consult with the police, and also the Directorate of Children and Families if the young person is engaged with those services. Youth Justice would also be consulted in relation to young people.

We noted that the Communities and Equalities Scrutiny Committee had also considered the report at a recent meeting and had endorsed its recommendations (Minute CESC/17/28).

A copy of the Policy and Procedures was appended to the report and we agreed to it being adopted.

Decision

To agree the Anti-Social Behaviour Policy and Procedure as appended to the report.

Exe/17/098 Statement of Community Involvement

The requirement to produce a Statement of Community Involvement (SCI) is set out in national planning legislation. The SCI sets out how the community and other stakeholders will have the opportunity to be involved in the preparation of Local Development Documents, how they will be able to get involved in Neighbourhood Planning processes and how they will be consulted on planning applications and planning frameworks.

A report from the Deputy Chief Executive (Growth and Neighbourhoods) explained how a draft of the Statement had been written to meet the requirements of the legislation and to incorporate the principles of the "Our Manchester" strategy and the Council's approach to engaging with communities. A copy of the draft Statement was appended to the report. The draft was intended to be an accessible document, to help people new to planning and development control, with key messages summarised throughout and jargon kept to a minimum.

The report proposed that there should now be public consultation on the draft Statement. The desire was to engage with people in an active and effective way through social media as well as through direct contact with stakeholders who were on

the Planning Strategy Database. It was also the intention that during the consultation period the Council would consult with equalities groups so as to inform the preparation of an Equality Impact Assessment. The draft Statement would then be amended in response to the comments received during the consultation and the findings of the Equality Impact Assessment. It would then be presented to a future meeting for adoption.

We agreed to the proposed public consultation on the draft Statement.

We noted that the Neighbourhoods and Environment Scrutiny Committee had also considered the report at a recent meeting and that the committee had made a number of proposals and comments that would need to be considered as part of the consultation (Minute NESC/17/33).

Decision

To approve the draft Statement of Community Involvement for consultation and to note that following consultation, a further report would be required to approve and adopt the final Statement of Community Involvement.

Exe/17/099 Sport and Leisure Arrangements – 2018 onwards

The Deputy Chief Executive (Growth and Neighbourhoods) presented a report setting out proposals for the future contracting and governance arrangements within Sport and Leisure from 2018 onwards. These proposals were the outcome of a detailed Review and Options Appraisal for these services.

The report explained the context for the review and options appraisal of the sport and leisure services. The issues that had formed the context of the appraisal included the new Our Manchester Strategy and approach; the impending end of two of the main service contracts on 31st March 2018; a new Government (DCMS) Sports Strategy; a new Sport England Strategy; and the change in the provision of Health and Social Care in Manchester and Greater Manchester.

At present the Council's current sport and leisure facility provision was delivered through a mixture of arrangements, the most significant being:

- Eastlands Trust: a service contract arrangement (value of £1.3m per annum);
- Wythenshawe Forum Trust: a grant funding arrangement;
- Greenwich Leisure Limited: a service contract arrangement (value of £3m per annum);
- MCC Direct Management: including Debdale Outdoor Centre and Active Lifestyles Centre; and
- Various Lease Arrangements: including Withington Leisure Centre, Broadway Leisure Centre, and the Etihad Stadium.

The report described the successful joint working between the Council and community groups, in particular with the Broadway Community Development Group that had taken on the running of the Broadway Leisure Centre, and with the Love Withington Baths group that was now operating Withington Baths and Leisure

Centre. Both those centres had previously been operated by the Council. It also described the services and facilities offered by other partners in the city such as the universities and the major football clubs.

The intention set out in the report was to build on the existing strengths across the sector and to show how a new model for the delivery of these services would realise the ambition of making Manchester a more activity city and reinforce its reputation as a global city of sport. The report explained that the main reasons for seeking a new approach were:

- To ensure a co-ordinated and consistent response to Manchester's new Our Manchester Strategy.
- The current arrangements were not appropriately aligned to Health and Social Care objectives and arrangements.
- The complexity of the current arrangements made it more difficult to widen residents' access to sport and leisure provision.
- The current arrangements had failed to significantly increase community engagement and influence on current and future service provision.
- The current arrangements did not provide key partners such as Sport England with the necessary ability to contribute to the development of the overall strategy.
- Co-ordinated communication with customers was limited to national and local campaigns and a new arrangement could establish better co-ordination of provision such as single customer membership offers.
- Customer insight was limited to existing customers rather than potential new customers and the different arrangements did not encourage the sharing of insight to influence resident behaviour change.
- Administrative duplication and inefficiency was still evident.

The review and Options Appraisal had identified three possible future arrangements:

- Option 1 – Single wholly owned subsidiary model that was likely to be some form of local authority controlled company, responsible for the strategy implementation and direct delivery. Under this model the Council would be underwriting the operational risk.
- Options 2 - Split Strategic Service and Operational Contract model that was likely to be some form of local authority controlled company, responsible for the strategy implementation with the direct operational delivery contracted out. Under this model the Contractor would be underwriting the operational risk.
- Option 3 – Refocus of Existing Arrangements - Existing governance and operating arrangements remain in place, however a re-focusing of strategic priorities become embedded within performance management arrangements between the Council and commissioned organisations.

The strengths and weaknesses of these options were examined in the report, and it as explained how they had each been evaluated against these desired outcomes:

- Improved health, wellbeing and quality of life of residents.
- Demonstrating an Our Manchester approach to all aspects of delivery.
- Developing targeted intervention and delivery to maximise impact.

- Providing a 'joined up' offer, particularly from a customer perspective and in the context of ensuring access to the variety of venues in the city, including those on education sites in the city.
- Developing partnerships with clarity over the roles and contributions of each stakeholder, enabling improved coordination of resources and sharing of intelligence.
- Delivering an efficient and effective service (within budget), meeting customers' needs and partner aspirations.
- Activating green spaces and informal activity places, providing locally accessible physical activity opportunities.
- Developing a workforce with appropriate skills and training, providing local employment and apprenticeship opportunities.

The outcome of the evaluations was a recommendation that Option 2 be pursued, subject to a Public Sector Comparator exercise. The exercise should be developed as part of the procurement process to ensure the operating contract provides best value for money compared to a single delivery model. The development of this option would also need to comply with all legal obligations including EU public procurement rules. It was proposed that the Council should also assess whether the outcomes from implementing separate and stand-alone arrangements for specific venues would offer better value for money for those individual venues. It was proposed that this value for money assessment would run in parallel with the procurement exercise.

The proposed timetable for implementation of this option, as set out in the report, was:

- Advertise the procurement notice – 31 July 2017
- Development and submission of tenders – August to October 2017
- Assessment of tenders and test against benchmarks and alternative arrangements – November 2017
- Senior officer and members briefings – December 2017
- Report to Executive for decision – January 2018
- Contract mobilisation – February to April 2018
- Implementation – 1 May 18

The report explained how part of the overall proposals was the creation of a wholly owned subsidiary of the Council to be called MCR Active. This new body would then be responsible for implementing the Council's Sport and Leisure Strategy; managing the performance of the appointed contracted operator of the Council's leisure facilities; community engagement, delivery and voluntary sector capacity building; and embedding the principles of an Our Manchester approach in all it does. The report outlined the potential governance arrangements for this body and the roles and responsibilities it was to assume. The intention was to present more detailed proposals for this to a future meeting.

We noted that the Communities and Equalities Scrutiny Committee had also considered the report at a recent meeting and had endorsed its recommendations (Minute CESC/17/29).

Decisions

1. To note the contents of this report
2. To endorse option 2 in the report as the preferred approach for the delivery of the Council's Sport and Leisure Strategy over the next period and the indicative timescales for implementation.
3. To endorse the proposal to undertake a full procurement exercise and to assess the full costs and benefits for the delivery of operational arrangements for 20 leisure facilities. The business case evaluating this in the light of hard evidence of market based proposals will be presented to a future meeting.
4. To endorse the proposal to progress the detailed design of MCR Active, the development of which will be presented to a future meeting.

Exe/17/100 New Cross Public Realm Strategy

The New Cross area is located within the north eastern fringe of the city centre, defined as bounded by Swan Street to the south, Livesey Street to the north, Rochdale Road and Bromley Street to the west and Oldham Road to the east. The two key arterial routes of Rochdale Road and Oldham Road that run through the area help to define character zones that reflect the area's varying built form and function.

In March 2015 we considered and endorsed a draft New Cross Neighbourhood Development Framework (NDF) as a basis for consultation with local stakeholders and landowners (Minute Exe/15/041). In July 2015 we approved the final version of the Framework to guide and co-ordinate the future development of the area, with the intention that it would then be a material consideration in the Council's decision making as a Local Planning Authority (Minute Exe/15/086).

In 2015 we had noted that the delivery strategy for the NDF would comprise a number of key activities:

- establishing implementation agreements with third party landowners,
- identification of the major investor or developer partner for Zone A,
- establishing a targeted land assembly strategy for Zone A,
- establishing a place-making and public realm strategy for Zone A.

A report submitted by the Strategic Director (Development) presented a draft New Cross Public Realm Strategy that had therefore been prepared to support the delivery of the NDF. This draft strategy sought to articulate a vision which would enable the creation of a vibrant residential-led neighbourhood. To determine this vision, a number of themes were analysed by document with a view to establishing a set of design principles and priorities to be applied as and when funding was available. These themes were:

- the definition of the streetscape and a potential hierarchy of streets;
- pedestrian connectivity and movement;
- the setting of Listed Buildings;
- the function of new public open space;
- traffic and movement;
- car parking;

- material specifications; and
- soft landscaping, including tree planting and the creation of environmental buffers to mitigate views of and noise from traffic.

Key projects proposed as part of the draft strategy included:

- the resurfacing and upgrade of pedestrian footpaths to a set specification, with a focus on pedestrian safety and permeability;
- a programme of street trees and greening, focussing on heavily trafficked routes, to provide an environmental buffer for new residential developments;
- the provision of improved pedestrian facilities at junctions, while helping to calm traffic in accordance with a proposed 20mph speed limit;
- the delivery of site-wide Traffic Regulation Orders (TROs) to address vehicular traffic management and street parking, to help promote a pedestrian-friendly residential environment;
- main carriageway resurfacing due to the poor condition of the vehicular highway, again with pedestrian priority at junctions and natural traffic calming; and
- the provision of public / amenity space, with representative costs for the delivery of public realm in accordance with the approved NDF and illustrative masterplan.

The report explained that the intention was for there to be public consultation on the draft strategy with the outcome of that, along with a final version of the document, being presented to a meeting later in the year.

Decision

To endorse the draft New Cross Public Realm Strategy as a basis for a consultation exercise with landowners, developers and local stakeholders, which will be undertaken throughout the summer of 2017 and note that the outcomes of the consultation and a final version of the New Cross Public Realm Strategy will be reported to a future meeting.

Exe/17/101 Chorlton – New Residential Growth Opportunities

A report was submitted by the Strategic Director (Development) that described three potential opportunities to promote new residential growth within the Chorlton area. These development would improve the range of affordable, mid-range and executive priced homes available in the city.

The first opportunity described in the report was the site of the former Leisure Centre in Chorlton that was owned by the Council. Following the completion of the Hough End Leisure Centre, Chorlton Leisure Centre was closed in June 2015 and the site was now vacant. The intention was to dispose of the site for its full market value as a housing development site with the disposal to meet the guidance as set out in the relevant Planning Policy documents and to support residential growth. It was reported that the site would have room for about 40 new homes.

In May 2015 the leisure centre building had been listed as an Asset of Community Value (ACV) under the Localism Act 2011 and The Assets of Community Value (England) Regulations 2012. As a result, the Council, as the land owner, was required to inform the Local Authority of its intention to dispose of the site. The City Solicitor had accordingly been notified of this in June 2017, and the City Solicitor had advertised the intention to sell the site and also informed the Community Interest Group which had made ACV nomination in 2015.

The notification period for groups to express an interest in buying the site had expired on 25th July 2017 and the Strategic Director (Development) reported at the meeting that two relevant expressions of interests had been received. Those two community groups would now have a further period of twenty weeks to prepare and submit their full bid for the site. It was explained that if no follow up offers were made in that period, or an offer did not meet the Council's criteria in terms of regeneration benefits, including residential growth and specifically homes that meet the new affordability policy, or market value, then the Council would be able to dispose of the site in accordance with its usual powers. We agreed to delegate to the Chief Executive the authority to consider any bids now made, and to decide on the disposal of the site once the 20 week period had elapsed.

The second site considered in the report was the Chorlton Cross Shopping Centre. This site is at the heart of Chorlton District Centre, owned by the Greater Manchester Pension Fund via the Greater Manchester Property Venture Fund (GMPVF). Over the previous 12 months the City Council had been in discussions with the Fund to discuss with them their ambitions to bring forward a comprehensive redevelopment of the site to include new retail provision, new residential development and new car parking facilities.

That had resulted in the preparation of a draft Development Framework for this site and a copy of that was appended to the report. The draft Development Framework set out details of the proposed mix of uses, scale, massing and densities of development being sought. In relation to residential development the draft Framework was proposing that about 190 new homes could be created on the site. The report explained that the intention was for this draft to be now subject to a period of public and stakeholder consultation.

The third site was a site on Ryebank Road that had been once part of the Manchester Metropolitan University estate but was now surplus to the University's requirements. Through the disposal of that site the University was seeking to ensure that this surplus asset would support investment in the University's future growth whilst at the same time helping to support the city's wider economic growth ambitions. It was felt that the site provided an opportunity to meet the City's need for high quality executive homes, whilst simultaneously investing in its immediate parkland context. The report explained that the site had been vacant for a number of years and had become an under-utilised area of predominantly unmanaged grassland with restricted accessibility.

A draft Ryebank Road Development Framework had been prepared and a copy was appended to the report. That framework had been prepared to examine the potential for the site to be positively transformed, particularly to consider how the existing

environmental and landscape assets of the site could be the basis for a framework for regeneration. The framework was proposing a high quality, low density development of suburban housing with a range of detached and semi-detached units, each with sizeable gardens and driveways for car parking. The appropriate density was considered to be 70 homes as that number should respect and respond to the physical, social and economic context of the site and wider Chorlton area. The report explained that the intention was also for this draft to be now subject to a period of public and stakeholder consultation.

The meeting was addressed by Councillor Strong, a Councillor for the Chorlton Ward. He spoke of his desire for a mix of development in the ward, including the provision of more affordable housing in the area. He said that local councillors feel that there needs to be a better balance between retail and housing than that being proposed in the draft framework for Chorlton Cross Shopping Centre. He hoped that the consultation would properly consider and address the concerns of local residents and traders in the area, and bring about meaningful improvements in what was being proposed. He outlined five key principles that he felt should apply to the proposals:

- an increase in affordable housing in the area;
- a balance between retail and housing in the shopping centre and that no local business is forced out of the area by the development;
- adequate car parking at the shopping centre and provision to cope with any additional traffic the developments might generate;
- an assessment of the added demands on other public services and how those will be met; and
- the protection of Chorlton's unique character and environment assets.

At the meeting there was recognition that the consultation had to be successful and engage the community, residents and business in the area, and involve the local councillors. An undertaking was provided that officers would work with the two other land owners, the pension fund and the university, to ensure that the consultation was as full and successful as possible.

It was agreed that both of the draft framework documents would be accepted as the basis for consultation with local residents and stakeholders, in doing so noting that there had already been concerns and issues raised about the frameworks, including the proposed mix of housing and the inclusion of more affordable housing, retail provision, and car parking proposals and the potential loss of parking for shoppers.

Decisions

1. To note the processes associated with the disposal of Chorlton Leisure Centre.
2. Subject to the requirements of Asset of Community Value regime under the Localism Act 2011 being met as necessary, to delegate the authority to dispose of the former Chorlton Leisure Centre site at Market Value to the Chief Executive in consultation with the Deputy Leader (Housing & Regeneration) and Executive Member for Finance and Human Resources.

3. Subject to the requirements of Asset of Community Value regime under the Localism Act 2011 being met as necessary, to instruct the City Solicitor to complete the required legal documentation associated with the disposal of Chorlton Leisure Centre.
4. To endorse the draft Chorlton Cross Development Framework as appended to the report as a basis for further consultation with local stakeholders and landowners.
5. To endorse the draft Ryebank Road Development Framework as appended to the report as a basis for further consultation with local stakeholders and landowners.

Exe/17/102 Factory Manchester

Consideration was given to the report of the Strategic Director (Development) that provided an update on the development of the new arts centre in the city: The Factory Manchester. Specifically the report addressed project funding, design progress and changes, and title and contract arrangements. It also explained the progress that had been made with the development of Manchester International Festival as the eventual operator of the venue.

In relation to funding, it was explained that in October 2016 the Council had submitted a stage one application for a £7m Arts Lottery Grant to Arts Council England. That stage one application had been successful. Arts Council England had also announced a National Portfolio Organisation revenue grant of £9m each year from 2018/19 to 2021/22, plus continuation funding for the biannual Manchester International Festival of £730k per year. To add to the money from Arts Council England, we agreed to the continuation, from 2018/19 to 2020/21, of the Council's funding for the biennial Manchester International Festival at the level of £1m and £1.5m in alternating years.

Additional funding issues had come to light from the work on the design of the building. From the work of Cost Consultants it had become clear that the complexity of parts of the original design were beyond what could be afforded within the budgets. As a consequence a significant review of the scheme had been undertaken to look at simplification and rescoping elements without harming the project and its capacity to host exceptional artistic experiences. The outcome of that review was a simplified theatre with a less complex structure and volume, albeit with a reduced capacity of 1,500 seats from 1,700. The simplification exercise had also looked at the elevations to the warehouse and had concluded that the planned vertical glazed and concrete banded of the North and South elevations would compromise the acoustic performance of the venue. It had also been accepted that the capacity of the orchestra pit had to fit with the expectations of a venue of this size and quality and therefore must be increased from 50 to 80 player capacity.

The report therefore recommended that the overall project budget be increased by a further £1.65m to support the work to improve the external facades of the building and to deliver an appropriately scaled orchestra pit. This would increase the project

budget from £110m to £111.65m. The increase was to be funded from £1.6m City Council resources and £50k additional external grant funds. We supported those proposals. It was however explained that with these changes a revised planning application was going to be required but that was not going to impact on the overall progress of the project.

It was also reported that a charitable trust had been established to support the goal of raising £5m of the budget from gifts and donations. The Trust was to be chaired by Sir Howard Bernstein and supported by expertise in the fields of individual and corporate giving.

Progress with contractual, legal and title issues was also explained. After a detailed procurement review the Factory team had decided to procure the works under an amended JCT Management Contract form. Whilst that would transfer more of the risk to the contracting authority, it was anticipated that the contract would result in time and cost benefits and allow the management of the design and construction programme in tandem, and eliminate any risk premiums being charged back by the contractor.

Noting the progress being made on the agreement of Heads of Terms and the preparation of draft contracts, we agreed to delegate authority to officers to finalise and complete those legal arrangements and to negotiate and complete all necessary contractual arrangements.

At the meeting Arts Council England was thanked for the financial support it was providing to the project and to the future operation of the centre.

Decisions

1. To welcome the decision by Arts Council England to award an Arts Lottery capital grant of £7m to the Factory.
2. To welcome the announcement of the National Portfolio Organisation revenue grant of £9m each year from 2018/19 to 2021/22 plus continuation funding for the biannual festival of £730k a year.
3. To recommend that Council approve an increase to the capital budget of £1.65m to support additional works to improve the appearance of the façade and to deliver an appropriately scaled orchestra pit, £1.6m will be underwritten from City Council resources (unsupported borrowing) with the balance being met from the additional £50k HMT grant. This will increase the total capital budget from £110m to £111.650m.
4. To recommend that Council approve an increase to the capital budget of £1.6M to be met from unsupported borrowing.
5. To delegate authority to the Chief Executive, City Treasurer and the City Solicitor in consultation with the Leader and the Executive Member for Finance and Human Resources, to finalise and complete the legal arrangements including the building contract and all other ancillary legal

agreements, and to negotiate and complete all necessary contractual arrangements.

6. To note the intention to use an amended JCT management contract form to deliver the programme of works.
7. To note the progress made to date with the £5m fundraising target that will be raised by an external fundraising charitable trust.
8. To note the need to submit a new Planning application following amendments to the building envelope arising from the RIBA Stage 3 design development.
9. To agree that the current level of funding for the Festival, at £1m per annum plus an additional £500k each Festival year, will need to continue from 2018/19 to 2020/21.

Exe/17/103 Global Revenue Budget Monitoring

A report was submitted to provide a summary of the position of the 2017/18 revenue budget at the end of May 2017. The report gave details of the projected variances to budgets, the position of the Housing Revenue Account, Council Tax and business rate collection, revised prudential borrowing indicators, and the state of the Council's contingency funds. Projecting forward from the position at the end of May 2017 it was forecast that by the year-end in March 2018 the revenue budget would be overspent by £7.375m. We noted from the report that of the funds set aside to meet unplanned budget pressures during the 2017/18 year a further £3.48m had been allocated to:

Budget Pressure	Allocation
Pressures in Social Care Budgets	£2,190k
Loss of DSG Flexibility - Changes to the Early Years Block	£500k
Investment in Fly Tipping Teams	£200k
Business Rates Revaluation	£190k
Highways - Street lighting	£400k

The report also proposed a £176k virement from pay to non-pay in Children's Safeguarding to pay for a long term contractual obligation for Advocacy Services for Children in Care. We supported that proposal.

In June we had noted that the Council was to receive £12.92m of Adult Social Care Grant funding and had given that money over to the Manchester Health and Care Commissioning partnership to deploy (Minute Exe/17/080). The report set out the intended use of those funds which we noted:

- support to the Adult Social Care base budget, factored into the forecasts (£2.479m);
- potential support for Locality Plan/system resources (£2.338m);
- provision to mitigate against demographics above the provision;
- support for improving the position on Delayed Transfers of Care (3.3% target)
- capacity requirements; and

- reform investments – these are designed to deliver new or alternative care models; the details for these are currently being finalised.

The report also addressed the levels of and the use of the Council reserves. The report sought a draw-down of £1.5m from the reserve established for the Town Hall refurbishment project. That was needed as some of the provisional estimates for the cost of emptying the Town Hall before the work started were now being superseded by actual costs. Whilst the overall decant budget across the seven years of the programme was unchanged the spend profile had changed, with more funding required in 2017/18 and less in later years. This was mainly due to one-off costs required to make new spaces fit for purpose. We agreed to the use of £1.5m of the reserve.

Decisions

1. To note the report.
2. To note the provisional use of the £12.92m Adult Social Care Grant asset set out above.
3. To approve the virement of £176k from pay to non-pay in Children's Safeguarding to pay for a long term contractual obligation for Advocacy Services for Children in Care.
4. To note the allocation of budget pressures as set out above.
5. To approve the use of reserves (excluding those established from the carry forward of grants across financial years) in addition to that already planned, of £1.5m which relates to the Town Hall project.

Exe/17/104 Capital Programme – Proposed Increases

A report concerning requests to increase the capital programme was submitted. We approved two changes under delegated powers. These changes would increase the Council's capital budget by £3,134k; £1,550k in 2017/18, £368k in 2018/19, £386k in 2019/20, £405k in 2020/21 and £425k in 2021/22.

Decisions

To approve:

1. Adult Services Programme – Capitalisation of Community Equipment. To increase the capital budget by £350k in 2017/18, £368k in 2018/19, £386k in 2019/20, £405k in 2020/21 and £425k in 2021/22, funded by Revenue Contributions to Capital.
2. Asset Management Programme – Forum Learning Refurbishment. To increase the capital budget by £1,200k in 2017/18 funded by external contributions from the Department of Work and Pension (DWP).

Exe/17/105 Capital Programme Monitoring 2017/18

The City Treasurer's report informed us of the revised capital budget 2017/18 to 2011/22 taking account of agreed and proposed additions to the programme, profiling changes, and the latest estimates of forecast spend and resources for the 2017/18 capital programme. The report explained the major variations to forecast spend, and any impact that variations had on the three-year Capital Programme. Total expenditure to date was £36.4m, including spending on behalf of Greater Manchester. The latest forecast for capital spending in 2017/18 was £322.3m, with a further £114.4m forecast for spending on behalf of the Greater Manchester capital programme.

Appended to the report was a schedule of projects within the overall capital programme where the allocations needed to be revised and funding allocations vired between projects. The appendix showed the virement needed for each scheme and each project. We agreed to recommend to the Council the proposed virements greater than £500,000, as set out in the appendix to these minutes. The virement of less than £500,000 we approved.

Decisions

1. To recommend that Council approve the in-year budget transfers between capital schemes to maximise use of funding resources available to the City Council as set out in the appendix to these minutes.
2. To agree that the capital budget be amended to reflect movement in the programme, attributable to approved budget increases and updates to spending profiles.
3. To approve the in-year budget transfers below £0.5m between capital schemes to maximise use of funding resources available to the City Council:
Schools Capital Maintenance - unallocated -£133,000
Schools Maintenance Moston Lane - re-roof £133,000
4. To note that capital resources will be maximised and managed to ensure the capital programme 2017/18 remains fully funded and that no resources are lost.
5. To note that approval of movements and transfers to the full capital programme (including projects on behalf of Greater Manchester) will reflect a revised total capital programme budget of £435.7m with the latest full year forecast spend of £436.7m and expenditure to date of £36.4m.
6. To note that approval of movements and transfers to the Manchester City Council capital programme will reflect a revised capital programme budget of £321.3m with that latest full year forecast spend of £322.3m and expenditure to date of £26.6m.

7. For projects carried out on behalf of Greater Manchester, to agree that the capital budget be amended to reflect movement in the programme, attributable to approved budget increases and updates to spending profiles.
8. To note that approval of movements and transfers to the Greater Manchester capital programme will reflect a revised capital programme budget of £114.4m against a latest full year forecast of £114.4m, and expenditure to date of £9.8m.

Exe/17/106 Changes to Council Tax Support Scheme for Care Leavers

The Council has the discretion to reduce Council Tax liability for individuals or prescribed groups. This discretion is exercised in accordance with section 13 A (1) (C) of the Local Government Finance Act 1992. A joint report from the City Treasurer and the Strategic Director of Children's Services proposed that the Council exercised its discretionary powers to support care leavers by offering a Council Tax discount of up to 100% for care leavers living in the city. The report explained that providing this support would help care leavers manage the social and financial transition from local authority care to independent living. The intention was for this support to continue up to the date of the care leaver's 21st birthday. Appended to the report was a proposed scheme for the operation of the discretion, setting out the guidelines that would be used to decide when support is provided.

The Council was responsible for 542 Care Leavers aged between 18 and 21 years, of which 311 were recorded as living in the city at this time. The report explained that the cost of this support to that group was forecast to be £42,000. The assumptions that had been used to arrive at that forecast were set out in the report.

We noted that the Resources and Governance Scrutiny Committee had also considered the report at a recent meeting and had endorsed its recommendations (Minute RGSC/17/36). We also supported these proposals.

Decisions

1. To agree to provide up to 100% discount of the Council Tax that is due to care leavers who live in the city aged 18, 19 and 20 years, up to the date of their 21st birthday.
2. To agree to the creation of a local discount (s 13 A (1) (c) Local Government Finance Act 1992) policy to support this provision.
3. That the discount will be awarded after all other discounts, exemptions (for example student discount) and Council Tax Support have been awarded.
4. That where there is a shared liability for the Council Tax due the discount will only be paid to cover the share that the former looked after person would be liable for.

5. That any discounts should be awarded with immediate effect with the discretion to backdate to 1 April 2017, with authority to award this discretion delegated to the Head of Revenues and Benefits on behalf of the City Treasurer.
6. That this scheme be monitored during the first year of implementation, with authority delegated to the City Treasurer to amend the scheme and associated policy as required to support a Greater Manchester approach and policy.

Exe/17/107 National Non-Domestic Rates Policy document – update to areas of local discretion

A report from the City Treasurer provided an updated version of the Council's approach to the discretionary areas of the administration of the National Non-Domestic Rating scheme (NNDR), (more commonly referred to as Business Rates). Appended to the report was the proposed revised version of "National Non-Domestic Rates Policy document - areas of local discretion".

The areas of discretionary relief included in the document were:

- Discretionary Rate Relief Scheme;
- Hardship Relief;
- Local Business Rates Discounts that are funded locally;
- Locally Business Rates Discounts that are wholly funded by central government;
- Enterprise Zones; and
- Business Rates Discounts announced in the Autumn 2016 Statement and the Spring 2017 budget.

The rationale for each of the proposed changes to the provisions of the policy document was explained in the report. We supported the proposals.

Decisions

1. To approve the attached policy document, National Non-Domestic Rates Policy - areas of local discretion.
2. To delegate authority to review and amend this policy to the City Treasurer in consultation with the Executive Member for Finance and Human Resources.
3. To note that the review and amendment of the policy will implement outstanding discounts from the Autumn Statement 2016 and the Spring Budget 2017.

Exe/17/108 Council Tax Support Scheme – treatment of payments from the We Love Manchester Emergency Fund and London Emergencies Trust

The Council has the discretion to reduce Council Tax liability to people receiving payments from the We Love Manchester Emergency Fund and the London Emergencies Trust. These funds operated to support victims of, and those affected by, the Manchester Arena attack in May 2017 and the Grenfell Tower fire June 2017 respectively. A report submitted by the City Treasurer sought approval to use the Council's discretion under section 13 A (1) (c) of the Local Government Finance Act 1992 to reduce the Council Tax liabilities for such individuals. The report explained that for persons receiving any means-tested benefit, payments from either Trust would be treated as income or capital and potentially reduce or extinguish their entitlement. The Government had written to local authorities encouraging them to consider using their local discretionary powers to fully disregard any payments from the named schemes until such time as the Council Tax Reduction Schemes (Prescribed Requirements) (England) Regulations 2012 could be amended so that the operation of the funds was allowed for in legislation. However, it was proposed and we agreed that the operation of this discretion should not be time-limited, in case the revisions to the legislation were not proceeded with by Government.

We noted that the Resources and Governance Scrutiny Committee had also considered the report at a recent meeting and had endorsed its recommendations (Minute RGSC/17/37).

Decision

To agree to reduce the liability of a liable person for Council Tax under section 13 A (1) (c) of the Local Government Finance Act for the following class of people: people receiving payments from the We Love Manchester Emergency Fund or the London Emergencies Trust.

Exe/17/109 Disabled Facilities Grant

The Disabled Facilities Grant for disabled adaptations had increased from £2.8m in 2015/16 to £6.3m in 2017/18. This money was paid to the Council by the Department of Health as part of the Better Care Fund. A joint report from the Strategic Director (Development) and Strategic Director (Commissioning) set out proposals to utilise this increased funding with the aim of ensuring that vulnerable individuals could remain safe and healthy in their own homes.

A number of proposed changes to how these funds were used and how support was awarded were explained in the report. We supported all the changes. The report also sought, and we agreed, the delegation of authority to implement these revised arrangements and approve the awarding of support grants.

Decisions

1. To approve the proposals to increase accessibility to Disabled Facilities Grant to enable more people to be supported in their own home, including:
 - The abolition of the means test as set out in section 4 of the report

- Review of the upper grant limit to £50,000 as set out in section 5 of the report
 - An increase in the technical fee by 2% to 10% to fund additional technical capacity to facilitate delivery as set out in section 6 of the report
 - A revision of the Regulatory Reform Order Policy to enable funding of additional related works or access to complimentary funding through the RRO as set out in section 7 of the report
 - Registered Providers permitted to retain a proportion of their contribution towards to the cost of major adaptation work to assist people to move home as set out in section 8 of the report
 - Expansion of the Housing and Care and Independent Living advice service as set out in section 9 of the report
 - Adapting accommodation to support disabled homeless individuals as set out in section 10 of the report
2. To delegate authority to approve grants to the Director of Housing and Residential Growth, Deputy City Treasurer and Executive Director for Strategic Commissioning in consultation with the Executive Member for Homelessness, Refugees and Asylum Seekers.

**Exe/17/105 - Capital Programme Monitoring 2017/18
Capital Budget Transfers Between Schemes**

£ 000

Highway Programme

Planned Highways Maintenance Programme 17/18	-13,900
Highway Asset Surveys	150
Drainage	1,000
Large Patching repairs	500
Disabled Bays/ line markings	50
Network Maintenance	50
Carriageway Resurfacing	4,000
Footway schemes	2,000
Carriageway Preventative	6,000
Project Delivery Procurement	150
Bus Priority Package - Oxford Road	-738
Bus Priority - Unallocated	738

Public Sector Housing

Northwards - Unallocated	-8,407
Charlestown, Clifford Lamb Court - External wall insulation and window replacement	-10
Cheetham Halliwell Lane external cyclical works phase 3b	61
Harpurhey Lathbury & 200 Estates external cyclical works phase 3b	-5
Moston Miners Low Rise externals	-29
Cheetham Smedley Rd externals	-9
Moston Bannatyne/Lightbowne Rd/St Georges Drive externals	-18
Upgrade external lighting to retirement blocks	140
Renewal of 4 automatic pedestrian gates at Victoria Square	43
Replacement door entry Clifford Lamb Ct and Monsall multi storey blocks	170
Bin chute replacement at Mossbrook Ct	98
Updating of Electricity Northwest distribution network phase 3	5
External cyclical works phase 3b Harpurhey - Jolly Miller Estate phase 3b	548
External cyclical works phase 3b Moston Estates (Chauncy/Edith Cliff/Kenyon/Thorveton Sq)	224
External cyclical works phase 3b Ancoats Smithfields estate	5
External cyclical works phase 4b Charlestown Chain Bar low rise	508
External cyclical works phase 4b Charlestown Chain Bar Hillingdon Drive maisonettes	253
External cyclical works phase 4b Cheetham Appleford estate	5
External cyclical works phase 4b Crumpsall Blackley Village	5
External cyclical works phase 4b Higher Blackley South	595
External cyclical works phase 4b Newton Heath Assheton estate	274
External cyclical works Phase 4b Newton Heath Troydale Estate	1,017
External cyclical works Phase 5 New Moston (excl corrolites)	368
Environmental improvements Moston corrolites	172
Public Sector Housing Delivery Costs	580
Digital Upgrade to CCTV Systems	1
Boiler replacements	-25
Charlestown Whitebeck Court communal areas	25

Exe/17/105 - Capital Programme Monitoring 2017/18	£ 000
Capital Budget Transfers Between Schemes	
Lift replacement / refurbishment programme	356
Replacement warden call to Edward Grant Court	33
Fire precaution works - installation of fire seal box to electric cupboards on communal corridors in retirement blocks	75
Community Room emergency lighting at Victoria Square	17
Electrical surge protection	21
Communal area upgrade Clifford Lamb Ct	55
Decent Homes mop ups phase 9 and decent homes work required to voids	500
One offs such as rewires, boilers, doors, insulation	200
Whitemoss Road and Cheetham Hill Road Local Offices - Improvements	500
Northwards - Internal Work Delivery Costs	184
Bringing Studio Apartments back in use	125
Northwards - Off Debits/Conversions Delivery Costs	12
Improvements to Homeless Accommodation Phase 2	529
Homeless Accommodation Delivery Costs	45
Stock Acquisitions	100
Northwards - Acquisitions Delivery Costs	9
Disabled Adaptations	-105
Adaptations - Northwards	750
 Education Basic Need Programme	
Basic need - Estimated 2016/17 allocation	-6,312
Crab Lane - Increase capacity	-2
Cavendish Community - Increase capacity	-20
E-Act Academy - increase capacity	-12
Crosslee - Increase capacity	21
Claremont - Increase capacity	-69
Wilbraham Primary School	-5
Mauldeth Road - Increase capacity	54
Briscoe Land Academy	1
Holy Trinity VC Primary	-24
Dean Trust Ardwick	15
Ardwick PRU	40
ULT Manchester Academy	-35
Rodney House conversion	-10
Sacred Heart Expansion	-50
St Anne's RC VA - Increase capacity	-50
Abraham Moss - Additional Classrooms	-2
Abraham Moss Dining Hall	-6
St Margaret's C of E	72
St Matthews RC	19
Matthews Lane	5,793
Basic need - unallocated funds	582